



**Licensing Sub -
Committee
21 October 2026
Shrewsbury Room**

Item

Public

LICENSING ACT 2003

APPLICATION FOR A REVIEW OF A PREMISES LICENCE

Responsible Officer:	Ross O'Neil, Public Protection Officer (Specialist)		
email:	licensing@shropshire.gov.uk	Tel:	0345 6789026
Cabinet Member (Portfolio Holder):	Councillor Roger Evans, for Finance		

1. Summary

To consider an application for a review of a Premises Licence.

Premises: The Greenhouse, 52 High Street, Bridgnorth, WV16 4DX

Shropshire Council being the authorised licensing authority for the above premises has received an application for a review of a premises licence.

The application has been accepted as a valid application. The application is required to be determined by way of a hearing of the Licensing Sub-Committee.

In determining the application the licensing authority must give appropriate weight to:

- the steps that are necessary to promote the licensing objectives;
- the representations (including supporting information) presented by all parties;
- Guidance issued under Section 182 of the Licensing Act 2003;
- Shropshire Council's Licensing Policy 2024 - 2029.

After considering all the relevant issues the licensing authority may:

- Take no further action
- Issue informal/ formal warnings to the Designated Premises Supervisor and/ or Premises Licence holder
- Modify conditions of the licence
- Exclude a licensable activity from the scope of the licence
- Remove the Designated Premises Supervisor

- Suspend the licence for a period not exceeding three months
- Revoke the licence

Following a hearing, the licensing authority should give its decision and provide reasons to support it. This will be important if there is an appeal by any of the parties.

All parties are required to be notified of a decision and that decision should be accompanied by information on the right of the party to appeal.

2. Recommendations

That the Sub-Committee determines the application in accordance with the Statutory Guidance issued under s182 of the Licensing Act 2003, the Council's Statement of Licensing Policy, the information contained within this report, supporting documentation and having had due regard to the applicant and the parties/authorised bodies making relevant representations.

That the Sub-Committee determines the application in accordance with the options in paragraph 10.

That the Sub-Committee provides the reasons for its decision.

Report

3. Risk Assessment and Opportunities Appraisal

The Committee is required to consider the consequences of any action on the applicant's human rights.

4. Financial Implications

None.

5. Climate Change Appraisal

No effect.

6. Purpose of report

To consider an application for a review of a Premises Licence for The Greenhouse, 52 High Street, Bridgnorth, WV16 4DX (A copy of the location map and location photographs can be found at **Appendix A and B**).

7. Background

- 7.1 Environmental Protection (the “Applicant”) made an application for a review of the Premises Licence on the grounds that operations at the premises undermine the prevention of Public Nuisance licensing objective. (A copy of the application can be found at **Appendix C**).
- 7.2 The premises is situated on High Street in the town centre of Bridgnorth, a few hundred yards south of the Bridgnorth Town Hall. The current licence grants the ground floor the retail sale of alcohol for consumption on and off the premises which includes an “outside bar” in the rear garden. The off sales authorisation permits the sales of alcohol from within the premises or the “outside bar” to be consumed in the outside garden, which is unlicensed as per the plan. (A copy of the current premises licence and plan of the premises can be found at **Appendix D and E**).
- 7.3 The premises licence also permits the playing of recorded music and provision of late-night refreshments indoors (within the licensed area) from 23:00 hours daily.
- 7.4 The premises is permitted the playing of unamplified and amplified live music, any playing of recorded music, plays and performance of dance indoors (within the licensed area) between 10:00 – 23:00 daily due to the Licensing Act 2003 (Descriptions of Entertainment) (Amendment) Order 2013 and Deregulation Act 2015 as it is authorised to sell alcohol for consumption on the premises by the premises licence.
- 7.5 The Deregulations and Live Music Act 2012 (including ‘workplace’ exemption under the Act) also allows for the playing of unamplified and amplified live music in the unlicensed outside garden between the hours of 08:00 – 23:00 for an audience of no more than 500 people.
- 7.6 Any regulated entertainment that is not permitted by the deregulations in the outside garden, i.e. events involving recorded music, plays or performance of dance must be authorised via a TEN (Temporary Event Notice).
- 7.7 The Premises Licence holder since January 2024 is Cocktail Club Ltd, a Mr Paul Atkins became the Designated Premises Supervisor in January 2024 as well. Prior to the transfer the premises traded as The Old Swan.
- 7.8 This review is sought following complaints received by Environmental Protection in relation to noise from the outside garden causing a nuisance to residents, particularly due to the playing of live and recorded music during events.
- 7.9 Environmental Protection believe this review is necessary as events at the premises have been intrusive and impactful on nearby residents, which they have investigated and undertaken noise monitoring.
- 7.10 Events during 2026 have included live amplified music, permitted via the deregulations and the playing of recorded music i.e. a DJ which requires a TEN (Temporary Event Notice) to authorise the activity.

- 7.11 Environmental Protection objected to the last TEN submitted by the premises for 5 September 2026, which subsequently led to a hearing and a counter notice issued to prevent the playing of recording music taking place in the outside garden.
- 7.12 Environmental Protection suggest additional measures are required, via additional conditions being added to the licence to prevent the undermining of the public nuisance licensing objective.
- 7.13 From a licensing perspective in relation to the outside space, one complaint has been investigated during 2026 when it was alleged that patrons were in the outside area until just before 1am on the evening of 11 July watching a World Cup football match via an external TV with amplified speakers. The premises were written to and warned in relation to conditions 1 and 3 of Prevention of Public Nuisance on their licence.

8. Representations received (Responsible Authorities)

One authority, namely West Mercia Police submitted representation in support of the review submitted by Environmental Protection (representation can be found at **Appendix F**).

9. Representations received (Other Persons)

Four 'other persons', submitted representations in support of the review submitted by Environmental Protection (representation can be found at **Appendix G 1-4**, along with a general location map of representations at **Appendix H**).

10. Options for Consideration

- 10.1 The options available to the Licensing Sub-Committee having considered all the relevant information are as follows:
- Take no further action
 - Issue informal/ formal warnings to the Designated Premises Supervisor and/ or Premises Licence holder
 - Modify conditions of the licence
 - Exclude a licensable activity from the scope of the licence
 - Remove the Designated Premises Supervisor
 - Suspend the licence for a period not exceeding three months
 - Revoke the licence
- 10.2 In accordance with paragraph 7. Background of the report (section 7.2 – 7.6) as the outside garden is unlicensed the Sub-Committee are advised to consider the **Beer gardens** (16.44 – 16.46) and **Conditions relating to other non-licensable activities** (16.54 – 16.55) sections of the Guidance issued under section 182 of Licensing Act 2003 when considering their options.

- 10.3 Members of the Sub-Committee are advised that the applicant, licence holder or any other person who made relevant representations in relation to the application may appeal against the decision made to the Magistrates' Court within 21 days of the date on which they were notified.

11. Standard of Decision Making

- 11.1 In accordance with the provisions of the Licensing Act 2003 and the Council's scheme of delegation, all applications for a review of a Premises Licence have to be determined by this Sub-Committee.
- 11.2 When determining the application, the Sub-Committee should only consider issues, which relate to the four licensing objectives. The licensing objectives are:
- The prevention of Crime and Disorder
 - Public Safety
 - The prevention of a Public Nuisance
 - The protection of Children from Harm
- 11.3 Members of the Sub-Committee must have regard to the statutory guidance issued under section 182 of the Licensing Act 2003 and the Council's Statement of Licensing Policy. Members of the Sub-Committee may deviate from the statutory guidance and licensing policy only if they deem that there is good reason to do so.
- 11.4 Members of the Sub-Committee should not allow themselves to predetermine the application or to be prejudiced in favour or opposed to the applicant and/or the licence holder and shall only determine the application having had an opportunity to consider all relevant facts.

List of Background Papers (This MUST be completed for all reports, but does not include items containing exempt or confidential information)

Shropshire Council Licensing Policy 2024 – 2029

[statement-of-licensing-policy-2024-to-2029.pdf \(shropshire.gov.uk\)](#)

Guidance issued under section 182 of the Licensing Act 2003

[Revised guidance issued under section 182 of Licensing Act 2003 - GOV.UK \(www.gov.uk\)](#)

The Licensing Act 2003 (Hearings) Regulations 2005

<https://www.legislation.gov.uk/uksi/2005/44/contents/made>

The Licensing Act 2003 (Hearings) (Amendment) Regulations 2005

<https://www.legislation.gov.uk/uksi/2005/78/made>

Local Member: Cllr Sue Eden

Appendices

Appendix A – Location map

Appendix B – Location photographs

Appendix C – Application for a review of a premises licence

Appendix D – Current Premises Licence

Appendix E – Current plan of premises

Appendix F – Representations off West Mercia Police

Appendix G – Representations off 'other persons' 1 -4

Appendix H – General locations map of representations